

Message Text

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ACTION IO-14

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USMISSION GENEVA
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C O N F I D E N T I A L SECTION 01 OF 02 TOKYO 13862

TAGS: UNGA, JA, EGEN, OCON
SUBJECT: US-JAPAN PRE-UNGA CONSULTATIONS: NORTH-SOUTH
ISSUES

1. DISCUSSION OF NORTH-SOUTH ISSUES IN U.S.-JAPAN PRE-UNGA CONSULTATIONS COVERED UN COMMITTEE OF WHOLE (COW), COMMON FUND, AND (BRIEFLY) NEW INTERNATIONAL DEVELOPMENT STRATEGY.

2. COMMITTEE OF THE WHOLE: JAPANESE SPOKESMAN, UN BUREAU DEPUTY DIRECTOR GENERAL KOBAYASHI, EXPRESSED BELIEF COW COULD PLAY IMPORTANT ROLE IN NORTH-SOUTH DIALOGUE. JAPANESE AGREED COW SHOULD BE VENUE FOR GENERAL REVIEW ON NORTH-SOUTH PROBLEM RATHER THAN NEGOTIATING FORUM, BUT URGED THAT SOME FLEXIBILITY ON THIS POINT BE PRESERVED AS CONSULTATIVE PROCESS DEVELOPS. KOBAYASHI STRESSED DESIRABILITY OF INFORMAL EXPLORATORY DISCUSSIONS ON COW FUNCTIONS THIS SUMMER IN NEW YORK ON BILATERAL BASIS BETWEEN INDIVIDUAL DEVELOPED COUNTRY AND G-77 MEMBER REPRESENTATIVES, IN ORDER TO ESTABLISH SOME COMMON GROUND BETWEEN DCS AND LDCS BEFORE SEPTEMBER GA.

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3. KOBAYASHI COMMENTED THAT U.S. STRESS ON FOOD AND AGRICULTURE AS TOPICS FOR COW CONSIDERATION WAS PRAISE-WORTHY, BUT THAT JAPANESE FELT INDUSTRIALIZATION ALSO WOULD INEVITABLY COME UP AND THAT BEST COURSE MIGHT BE COMPREHENSIVE STUDY OF RURAL DEVELOPMENT WHICH COULD INCLUDE (WITHOUT OVERSTRESSING) INDUSTRIALIZATION. JAPANESE, NOTING THAT NEITHER U.S. NOR JAPAN VIEWED COW AS PRODUCER

OF AGREED SUBSTANTIVE DOCUMENTS, SUGGESTED THAT INITIATIVES SUCH AS JAZAIRY PAPER ON RESOURCE TRANSFER MIGHT BE TREATED AS CHAIRMAN'S PRESENTATION WHICH WOULD SIMPLY BE NOTED BY PARTICIPANTS. REFERRING TO TENDENCY OF G-77 TO REOPEN ISSUES ON WHICH HIGH-LEVEL AGREEMENT HAS BEEN REACHED, JAPANESE EXPRESSED SOME CONCERN THAT THIS WOULD OCCUR IN WAKE OF CONCLUSIONS WHICH EMERGED FROM JUNE WFC MEETING.

4. OBSERVING THAT IT IS IMPORTANT FOR POLICY-MAKING G-77 OFFICIALS TO PARTICIPATE IN NEXT COW MEETING, MOFA UN BUREAU DIRECTOR GENERAL OKAWA SUGGESTED THAT MEETING BE HELD DURING GA SESSION IF POSSIBLE.

5. COMMON FUND: KOBAYASHI NOTED SYMBOLIC IMPORTANCE OF THIS ISSUE IN NORTH-SOUTH RELATIONS AND STRESSED JAPAN'S HOPE THAT BROADLY ACCEPTABLE AGREEMENT COULD BE REACHED SOON. HE INQUIRED WHETHER THERE IS ANY COMMON FUND FORMULA WHICH WOULD BE ACCEPTABLE TO CONGRESS. ASSISTANT SECRETARY MAYNES RESPONDED THAT U.S. ASSESSMENT OF COMMON FUND'S ROLE IN NORTH-SOUTH DIALOGUE WAS SIMILAR TO JAPAN'S. HE THEN SET FORTH DOMESTIC POLITICAL PROBLEMS OF U.S. MULTILATERAL AID PROGRAM, SPECIAL DIFFICULTIES ASSOCIATED WITH U.S. ARREARAGES IN CONTRIBUTIONS TO EXISTING IFIS, AND SPECIFIC U.S. GOVERNMENT OBJECTIONS TO BOTH FIRST AND SECOND WINDOWS OF COMMON FUND PROPOSAL.

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6. KOBAYASHI REMARKED THAT FIFTY-FIFTY POOLING ARRANGEMENT FOR FUND WOULD NOT MEAN MUCH TO PRODUCING COUNTRIES. PRODUCERS, LESS NUMEROUS THAN CONSUMING COUNTRIES, INDIVIDUALLY WOULD BEAR MORE OF BURDEN. PRODUCERS WOULD PREFER DIFFERENT STANDARD, SUCH AS ABILITY TO PAY OR TOTAL TRADE FIGURE. MAYNES NOTED THAT U.S. COULD NOT ACCEPT THESE LATTER STANDARDS. KOBAYASHI SAW NO BREAKTHROUGH IN NORTH-SOUTH RELATIONS WITHOUT DIRECT DC CONTRIBUTIONS TO COMMON FUND.

7. IN RESPONSE TO MAYNES' QUESTIONS, JAPANESE INDICATED THAT ANY CONCESSIONS THEY MIGHT MAKE ON COMMON FUND ISSUE, TO HAVE BENEFICIAL EFFECT AT MAY 1979 UNCTAD V MEETING IN MANILA, WOULD HAVE TO BE OFFERED IN ADVANCE OF MANILA MEETING, WHICH WOULD THEN "SET SEAL" ON WHATEVER AGREEMENT MIGHT HAVE EMERGED BETWEEN LDCS AND DCs. KOBAYASHI SAID THAT IF MEETING ON COMMON FUND SHOULD BE DECIDED ON AND ANNOUNCED, THIS WOULD PROVIDE IMPETUS FOR MOFA TO RAISE WITH FINANCE MINISTRY CONCRETE PROPOSAL FOR JAPANESE CONTRIBUTION. HE MENTIONED FIGURE OF \$100 MILLION AS POSSIBLE SUM FOR GOJ CONSIDERATION. TO MAYNES' QUESTION WHETHER A \$100 MILLION PACKAGE WOULD BE NEGOTIABLE, JAPANESE ACKNOW-

LEDGED THAT G-77 HAD PROVIDED NO CLARIFICATION OF COREA'S \$500 MILLION PROPOSAL. ONE-TIME VOLUNTARY SECOND WINDOW CONTRIBUTION, THEY ADDED, MIGHT ACCOUNT FOR 10 PERCENT OR SO OF SUCH A JAPANESE CONTRIBUTION.

8. NEW INTERNATIONAL DEVELOPMENT STRATEGY: IN ABBREVIATED

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C O N F I D E N T I A L SECTION 02 OF 02 TOKYO 13862

EXCHANGE, JAPANESE SIDE SUGGESTED THAT: A) STRESS SHOULD BE ON AGRICULTURAL DEVELOPMENT; B) IMPORTANCE OF COOPERATION TO ASSURE ENERGY DEVELOPMENT AND SUPPLY SHOULD BE RECOGNIZED; C) FLEXIBLE STRATEGY SHOULD BE DEVISED TO ACCOMMODATE VARIOUS STAGES OF DEVELOPMENT; D) THERE SHOULD BE HEIGHTENED AWARENESS OF INTERDEPENDENCE, NOT MERELY AMONG COUNTRIES BUT AMONG SECTORS OF ACTIVITY (TRADE, DEVELOPMENT, AID); E) BASIC HUMAN NEEDS CONCEPT REQUIRED "BETTER UNDERSTANDING;" AND F) APPROACHES TO DEVELOPMENT SHOULD TAKE INTO ACCOUNT BOTH LONG-TERM TRENDS AND POSSIBLE ABRUPT CHANGES. MANSFIELD

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